

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 HA-05 ACDA-12 CIAE-00
DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00 PA-01
PRS-01 SP-02 SS-15 NSCE-00 SSO-00 USIE-00 INRE-00
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O R 170101Z NOV 77

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 7546

INFO AMEMBASSY ANKARA IMMEDIATE

AMEMBASSY ATHENS

AMEMBASSY LONDON

AMEMBASSY NICOSIA IMMEDIATE

USMISSION GENEVA

C O N F I D E N T I A L USUN 4737

E.O. 11652: GDS

TAGS: PORG, UNGA, CY

SUBJECT: CYPRUS MISSING PERSONS

1. DURING NOVEMBER 16 MEETINGS WITH AMB. TURKMEN (TURKEY) AND CYPRUS COUNSELOR SHERIFIS, WE PRESENTED TRADE-OFF STRATEGY TO BOTH SIDES: TURKISH REVISIONS TO WORKING PAPER SHOULD BE ACCEPTED ACROSS THE BOARD BY THE GREEK/CYPRIOTS WITH THE EXCEPTION OF THE MAJORITY VOTE PRINCIPLE (PARA 2) WHICH SHOULD BE WORDED MORE OR LESS AS IN WORKING PAPER NO. 3 REV. 1. IN PRESENTATION TO SHERIFIS, MEZVINSKY NOTED THAT FOR PURPOSES OF PERSUASION WITH THE TURKS, GREEK SIDE SHOULD CONSIDER ADOPTING TURKISH REVISED PARA 2 BUT ADDING A FINAL PHRASE, "OTHERWISE A MAJORITY VIEW WILL PREVAIL." BOTH TURKMEN AND SHERIFIS AGREED TO TRY TO HAVE RESPONSES FROM CAPITALS BY NOVEMBER 17 IN THE AFTERNOON. WE WILL MEET BOTH AT THE TIME.

2. OTHER CHANGES TO THE TURKISH REVISIONS WERE RELATIVELY MINOR. IN PARA 6 WE PROPOSED A COMPROMISE WORDING WHICH BOTH SAID THEY WOULD URGE ACCEPTANCE OF TO THEIR
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CAPITALS. "FREEDOM OF MOVEMENT IS ESSENTIAL TO THE COMMITTEE'S EFFORTS. THE TWO COMMUNITIES SHALL COOPERATE WITH THE COMMITTEE TO FACILITATE ITS WORK."

PLEASE NOTE THAT THE LAST SENTENCE OF THE TURKISH REVISION HAS BEEN DELETED -- "THE COMMITTEE SHALL CARRY OUT ITS FUNCTIONS IN ACCORDANCE WITH THE LAWS AND REGULATIONS IN FORCE IN THE REGION OF CYPRUS

WHERE IT IS ACTIVE AT THE TIME." IN ADDITON, SHERIFIS REQUESTED THAT WE SUBSTITUTE "ALL THE PARTIES CONCERNED" FOR "THE TWO COMMUNITIES" IN THE SECOND SENTENCE. HE THOUGHT THIS WOULD HELP HIM SELL THIS PARA TO NICOSIA IN THAT "ALL THE PARTIES" WOULD COVER THE GOVERNMENT OF CYPRUS WHICH IS NOT A "COMMUNITY" AND THE TURKISH ARMY IN CYPRUS.

3. THE TURKISH-PROPOSED PARA ON THE COMMITTEE'S LOOKING INTO ONLY INTERCOMMUNAL CASES PROMPTED QUESTIONS BY BOTH TURKMEN AND SHERIFIS. TURKMEN THOUGHT IT WOULD HELP THE GREEK SIDE SINCE THEY WOULD BE ABLE TO REJECT CERTAIN CASES IN THE COMMITTEE AS INVOLVING GREEK-GREEK/CYPRIOT HOSTILITIES. SHERIFIS THOUGHT THE REVERSE, I.E., THAT THE TURKISH SIDE WOULD REFUSE TO ALLOW INVESTIGATION ON THE SAME GROUNDS. IT SEEMS TO US THAT THIS MAY PROVE UNNECESSARY PARAGRAPH AND WHILE THE GREEK/CYPRIOTS MAY ACCEPT IT, THE TURKS MAY SUGGEST WITHDRAWING IT AFTER TURKMEN'S QUERIES ARE RECEIVED IN ANKARA.

4. TURKMEN TOOK OUR POINT ON THE SHORTNESS OF TIME BEFORE THE THIRD COMMITTEE IS SCHEDULED TO TAKE UP CYPRUS MISSING PERSONS. HE ASKED WHAT OUR POSITION WOULD BE ON THE DRAFT RESOLUTION; WE REPLIED THAT AFTER THIS ROUND OF EXCHANGES, WE DOUBTED WHETHER WE COULD OFFER ANY ENCOURAGEMENT AS TO OUR VOTE.
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5. SHERIFIS MADE SEVERAL OBSERVATIONS ON TURKISH-PROPOSED REVISIONS: AS TO WHO MAY SERVE AS STAFF ASSISTANTS (PARA 3), THE GOC HAD PLANNED TO APPOINT A MEMBER OF THE COMMITTEE OF RELATIVES, NOW PERHAPS THEIR MEMBER TO THE COMMITTEE ITSELF WOULD COME FROM THE COMMITTEE OF RELATIVES SINCE THAT WOULD NOT BE EXCLUDED. ON PARA 4 ON THE ROTATION OF DIRECTORS, SHERIFIS SUGGESTED ADDING THAT THE THIRD DIRECTOR WOULD BE THE GREEK/CYPRIOT. FINALLY, HE THOUGHT IF THERE HAS TO BE A NEW PARA TO DEFINE THAT THE CASES INVOLVED WILL BE ONLY THOSE RESULTING FROM INTERCOMMUNAL FIGHTING, AND THE "TURKISH INTERVENTION AFTER JULY 20, 1974," THE LATTER PHRASE WOULD BE MORE ACCEPTABLE IN NICOSIA AS "DURING THE EVENTS OF THE SUMMER OF 1974." THIS POINT AND HIS TWO OTHER OBSERVATIONS ARE MANAGEABLE, AND IN FACT WE DO NOT HAVE THE IMPRESSION THE GREEK/CYPRIOTS WOULD INSIST ON THEM.

6. THE NEXT ROUND HERE DEPENDS ON REACTION FROM ANKARA. WE HOPE THE MINISTRY IS KEEPING DENKTASH'S OFFICE INFORMED AND THAT SHOULD THE PROSPECTS LOOK GOOD FOR

UNDERSTANDING BETWEEN ANKARA AND NICOSIA, THAT DENKTASH
WON'T POSE INSURMOUNTABLE OBSTACLES. WE SEE ANKARA'S
ACCEPTING THE MAJORITY VOTE PRINCIPLE AS A CRUCIAL
ELEMENT AND INDEED A SIGNIFICANT MOVE ON TURKEY'S
PART. WITH THAT PARA IN PLACE, THE GREEK/CYPRIOTS WILL
BE UNDER PRESSURE TO GIVE ON THE OTHER TURKISH RE-
VISIONS. WE THINK BOTH SIDES FROM HERE UNDERSTAND THE
IMPORTANCE OF THIS TRADE-OFF.
LEONARD

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MISSING PERSONS, AMBASSADORS MEETINGS, MEETING VOTING RECORDS
Control Number: n/a
Copy: SINGLE
Sent Date: 17-Nov-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977USUNN04737
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770425-0189
Format: TEL
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19771145/aaaabmjv.tel
Line Count: 124
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: b64f4117-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 17-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 542386
Secure: OPEN
Status: NATIVE
Subject: CYPRUS MISSING PERSONS
TAGS: PORG, CY, TU, GR, UNGA, (SHERIFIS), (TURKMEN)
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/b64f4117-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009